U.S. Department of Homeland Security U.S. Citizenship and Immigration Services Immigrant Investor Program 131 M Street, NE, MS 2235 Washington, DC 20529



TO:

Omega Puerto Rico Regional Center LLC Patrick Lee Trammell Two Metroplex Drive 202 Birmingham, AL 35209

1

DATE: February 15, 2018

Application: Form I-924 File Number: RCW1210850641

RCID: ID1210850641

#### NOTICE OF TERMINATION

This letter shall serve as notification that U.S. Citizenship and Immigration Services ("USCIS") has terminated the designation of Omega Puerto Rico Regional Center LLC (the "Regional Center") as a regional center under the Immigrant Investor Program (the "Program") pursuant to Title 8 of the Code of Federal Regulations ("8 C.F.R.") section 204.6(m)(6). The reasons for the termination are explained, below:

#### (SEE ATTACHED)

If the Regional Center disagrees with this decision, or if the Regional Center has additional evidence that shows this decision is incorrect, the Regional Center may file a motion or an appeal to this decision by filing a completed Form I-290B, Notice of Appeal or Motion, along with the appropriate filing fee. A copy is enclosed. The Regional Center may also include a brief or other written statement and additional evidence in support of the motion or appeal. The Form I-290B must be filed within 33 days from the date of this notice. If a motion or appeal is not filed within 33 days, this decision is final.

The Regional Center must send the completed Form I-290B and supporting documentation with the appropriate filing fee to the address indicated below.

If using the U.S. Postal Service:

If using USPS Express Main/Courier:

USCIS P.O. Box 660168 Dallas, TX 75266 USCIS Attn: I-290B 2501 S. State Highway 121 Business Suite 400 Lewisville, TX 75067

For an appeal, the Regional Center may request additional time to submit a brief within 30 calendar days of filing the appeal. Any brief, written statement, or evidence in support of an appeal that is not filed with Form I-290B must be directly sent within 30 days of filing the appeal to:

USCIS Administrative Appeals Office U.S. Citizenship and Immigration Services 20 Massachusetts Avenue, NW, MS 2090 Washington, DC 20529-2090

www.uscis.gov

For more information about the filing requirements for appeals and motions, please see 8 C.F.R. § 103.3 or 103.5, or visit the USCIS website at <a href="https://www.uscis.gov">www.uscis.gov</a>.

Sincerely,

Nicholas Colucci

Chief, Immigrant Investor Program

Miles Coloni

Enclosure: (1) Form I-290B with instructions

(2) Notice of Intent to Terminate issued on August 8, 2017

cc: Laura Foote Reiff

Greenberg Traurig Llp Tco 1750 Tysons Blvd 1200 Mclean, VA 22102

#### NOTICE OF TERMINATION

# Termination of Regional Center Designation Under the Immigrant Investor Program Omega Puerto Rico Regional Center LLC

The regulation at 8 C.F.R. § 204.6(m)(6) (Continued participation requirements for regional centers) provides:

- (i) Regional centers approved for participation in the program must:
  - (A) Continue to meet the requirements of section 610(a) of the Appropriations Act.
  - (B) Provide USCIS with updated information annually, and/or as otherwise requested by USCIS, to demonstrate that the regional center is continuing to promote economic growth, including increased export sales, improved regional productivity, job creation, and increased domestic capital investment in the approved geographic area, using a form designated for this purpose; and
  - (C) Pay the fee provided by 8 CFR 103.7(b)(1)(i)(XX).
- (ii) USCIS will issue a notice of intent to terminate the designation of a regional center in the program if:
  - (A) A regional center fails to submit the information required in paragraph (m)(6)(i)(B) of this section, or pay the associated fee; or
  - (B) USCIS determines that the regional center no longer serves the purpose of promoting economic growth, including increased export sales, improved regional productivity, job creation, and increased domestic capital investment.
- (iii) A notice of intent to terminate the designation of a regional center will be sent to the regional center and set forth the reasons for termination.
- (iv) The regional center will be provided 30 days from receipt of the notice of intent to terminate to rebut the ground or grounds stated in the notice of intent to terminate.
- (v) USCIS will notify the regional center of the final decision. If USCIS determines that the regional center's participation in the program should be terminated, USCIS will state the reasons for termination. The regional center may appeal the final termination decision in accordance with 8 CFR 103.3.
- (vi) A regional center may elect to withdraw from the program and request a termination of the regional center designation. The regional center must notify USCIS of such

election in the form of a letter or as otherwise requested by USCIS. USCIS will notify the regional center of its decision regarding the withdrawal request in writing.

## I. Procedural History

On April 2, 2013, USCIS designated and authorized the Regional Center's participation in the Program. On August 8, 2017, USCIS issued a Notice of Intent to Terminate ("NOIT") to the Regional Center which afforded the Regional Center 30 days from receipt of the NOIT to offer evidence in opposition to the grounds alleged in the NOIT. To date, USCIS has not received a response from the Regional Center to the NOIT and the Regional Center has offered no evidence in opposition to the grounds alleged in the NOIT. Accordingly, USCIS has determined that the Regional Center's participation in the Program should be terminated. Pursuant to 8 C.F.R. § 204.6(m)(6)(v) and through this Notice of Termination, USCIS hereby terminates the Regional Center's participation in the Program.

## II. Reasons for Termination

USCIS has determined that the Regional Center failed to submit the required information, failed to pay the fee provided by 8 CFR 103.7(b)(1)(i)(XX) and no longer serves the purpose of promoting economic growth, including increased export sales, improved regional productivity, job creation, or increased domestic capital investment as required by 8 C.F.R. § 204.6(m)(6).

## A. Failure to Continue to Serve the Purpose of Promoting Economic Growth

Regional centers are designated for the promotion of economic growth and must continue to meet the requirements of section 610(a) of the Appropriations Act as amended, and promote economic growth in a manner that does not conflict with requirements for classification under section 203(b)(5) of the Immigration and Nationality Act ("INA"), removal of conditions on lawful permanent residence under section 216A of the INA, and implementing regulations following their designation. According to section 610(a) of the Appropriations Act, economic growth includes increased export sales, improved regional productivity, job creation, or increased domestic capital investment. See also 8 C.F.R. § 204.6(m)(6)(ii) ("USCIS will issue a notice of intent to terminate the designation of a regional center in the program if... USCIS determines that the regional center no longer serves the purpose of promoting economic growth, including increased export sales, improved regional productivity, job creation, and increased domestic capital investment.").

The reasons why a regional center may no longer serve the purpose of promoting economic growth are varied and "extend beyond inactivity on the part of a regional center." 75 FR 58962. For example, depending on the facts, a regional center that takes actions that undermine investors' ability to comply with EB-5 statutory and regulatory requirements such that investors cannot obtain EB-5 classification through investment in the regional center may no longer serve the purpose of promoting economic

growth. See Section 610(a)-(b) of the Appropriations Act (stating that one purpose of a regional center is to concentrate pooled investment in defined economic zones and accomplishing such pooled investment by setting aside visas for aliens classified under INA 203(b)(5)). Likewise, a regional center that fails to engage in proper monitoring and oversight of the capital investment activities and jobs created or maintained under the sponsorship of the regional center may no longer serve the purpose of promoting economic growth in compliance with the Program and its authorities.

When derogatory information arises (such as evidence of inaction, mismanagement, theft, or fraud by the regional center or related entities), USCIS weighs all relevant factors in the totality of the circumstances to determine whether the regional center is continuing to serve the purpose of promoting economic growth. Such factors may include the seriousness of the derogatory information, the degree of regional center involvement in the activities described in the derogatory information, any resulting damage or risk imposed on investors and the economy, as well as any mitigating, corrective, or restorative actions taken or forthcoming to redress the situation.

USCIS has considered all evidence in the record "for relevance, probative value, and credibility, both individually and within the context of the totality of the evidence," in determining whether the Regional Center's continued participation is justified under the regulations by a preponderance of the evidence. *See Matter of Chawathe*, 25 l&N Dec. 369, 376 (AAO 2010). For the reasons set forth below, USCIS has determined by a preponderance of the evidence that the Regional Center no longer serves the purpose of promoting economic growth in compliance with the Program.

# 1. Lack of Regional Center Activity

As noted in the NOIT, the Regional Center's Form I-924A filings for fiscal years 2013, 2014, 2014, 2015 and 2016<sup>1</sup> do not report any EB-5 capital investment or job creation. In addition, although USCIS designated the Regional Center on April 2, 2013, the Form I-924A filings do not report any pending or approved Forms I-526 filed by petitioners who have made or are actively in the process of making investments associated with the Regional Center.

As of the date of this notice, USCIS records indicate that the Regional Center has not provided a response to the NOIT and the Regional Center's filings do not otherwise indicate that it has conducted activity that serves the purposes of the Program, including the "purpose of concentrating pooled investment" as required by section 610(a) of the Appropriations Act<sup>2</sup>.

<sup>&</sup>lt;sup>1</sup> As of the date of this notice, USCIS records indicate that the Regional Center has not filed a Form I-924A, Annual Certification of Regional Center, for fiscal year 2017. While not included in the original NOIT, under 8 C.F.R. § 204.6(m)(6)(ii)(A), the failure to file the required, annual Form I-924A is a grounds for termination of the Regional Center's designation.

<sup>&</sup>lt;sup>2</sup> USCIS Policy Manual, Volume 6, Part 6, Chapter 3.

In the absence of evidence of increased export sales, improved regional productivity, job creation, or increased domestic capital investment, USCIS concludes that the Regional Center no longer serves the purpose of promoting economic growth.

## III. Conclusion

For the reasons described above and set forth in the NOIT and pursuant to 8 C.F.R. 204.6(m)(6), USCIS has determined that the Regional Center no longer serves the purpose of promoting economic growth and hereby terminates the Regional Center's participation in the Program.

If the Regional Center disagrees with this decision, or if the Regional Center has additional evidence that shows this decision is incorrect, the Regional Center may file a motion or an appeal to this decision by filing a completed Form I-290B, Notice of Appeal or Motion, along with the appropriate filing fee. A copy is enclosed. The Regional Center may also include a brief or other written statement and additional evidence in support of the motion or appeal. The Form I-290B must be filed within 33 days from the date of this notice. If a motion or appeal is not filed within 33 days, this decision is final.

The Regional Center must send the completed Form I-290B and supporting documentation with the appropriate filing fee to the address indicated below.

If using the U.S. Postal Service: If using USPS Express Main/Courier:

USCIS USCIS P.O. Box 660168 Attn: I-290B

Dallas, TX 75266 2501 S. State Highway 121 Business

Suite 400

Lewisville, TX 75067

For an appeal, the Regional Center may request additional time to submit a brief within 30 calendar days of filing the appeal. Any brief, written statement, or evidence in support of an appeal that is not filed with Form I-290B must be directly sent within 30 days of filing the appeal to:

USCIS Administrative Appeals Office U.S. Citizenship and Immigration Services 20 Massachusetts Avenue, NW, MS 2090 Washington, DC 20529-2090

For more information about the filing requirements for appeals and motions, please see 8 C.F.R. § 103.3 or 103.5, or visit the USCIS website at www.uscis.gov.