

December 10, 2014

The Honorable Leon Rodriguez Director, United States Citizenship and Immigration Services 425 I Street, NW Washington, DC 20536-0001

Dear Director Rodriguez:

The United States Postal Service is expanding its capability to conduct in-person identity proofing as a shared service for the federal government. We are in the process of evolving our existing in-person proofing services currently used for passport issuance at our retail locations to support identity verification, fingerprint and biometric capture.

Several commericial entities currently providing these services to the federal government have contacted the Postal Service to explore partnerships associated with in-person proofing. These entities are interested in utilizing our large retail footprint and trusted federal workforce to improve access and reduce costs for these services. This business partnership engagement has led to the development of potential pilots to explore the efficiencies gained by utilizing Postal Service assets.

One of the pilot proposals focuses on increased access and efficiencies associated with the completion of the Employment Eligibility Verification form (Form I-9). We understand there is a need for this type of service because many employers are looking for secure and accessible options for onboarding prospective employees. With over 32,000 Post Offices and retail centers, the Postal Service is in a unique position to assist with the required identity verification process at convenient locations throughout the country.

The Postal Service is very interested in leveraging our assets to better support the federal government for the employment eligibility process and potentially other services associated with identity verification. As such, I would greatly appreciate the opportunity to discuss the possibility to develop a partnership between the U.S. Citizenship and Immigration Services and the U.S. Postal Service.

I can be reached at my direct number, 202-268-7666 or via email RSMiskanic@uspis.gov. You can also contact my assistant Vanda Payton at 202-268-6164 or via email vanda.j.payton@usps.gov for scheduling purposes.

Thank you in advance for your consideration of this request.

Sincerely,

Randy S. Miskanic

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JAN 2 3 2015

Mr. Randy S. Miskanic Vice President, Secure Digital Solutions United States Postal Service 475 L'Enfant Plaza, SW Washington, DC 20260-4021

Dear Mr. Miskanic:

Thank you for your December 10, 2014 letter expressing the U.S. Postal Service's (USPS's) interest in developing a partnership with U.S. Citizenship and Immigrations Services (USCIS) to boost efficiencies regarding Form I-9, Employment Eligibility Verification.

USCIS appreciates USPS's interest in supporting the Federal employment eligibility verification process. As such, it is important that our agencies' statutory authorities and responsibilities in such a partnership are clearly understood.

USPS's ability to act as a paid, authorized agent of employers verifying their workers' employment eligibility depends on its statutory authority. While USCIS cannot comment on USPS's authorities, we can describe the statutory authority governing employment eligibility verification requirements that the Secretary of Homeland Security is charged with administering and enforcing. The applicable provisions are in section 274A of the Immigration and Nationality Act (INA), Title 8, United States Code, section 1324 a.

Under these provisions, the Secretary of Homeland Security is charged with several responsibilities, including the responsibility to establish a verification form and investigate violations of the prohibitions in section 274A of the INA. However, the responsibility to provide an attestation on the verification form regarding a hired individual's eligibility to work in the United States, including the review of identity and employment authorization documents, rests with the employer.

Department of Homeland Security (DHS) regulations generally recognize that employers may use agents to perform hiring responsibilities, including the completion of Form I-9 [see Title 8 Code of Federal Regulations, section 274 a.1(g)]. Note, however, that DHS may consider the acts or omissions of USPS personnel performing as said agents to be the acts or omissions of the employer for all relevant purposes, including potential liability for violations of section 274A of the INA.

I recommend that you contact U.S. Immigration and Customs Enforcement with respect to the enforcement of section 274A of the INA.

Mr. Randy S. Miskanic Page 2

Be assured that USCIS remains steadfast in its commitment to improve employment eligibility verification. I understand that my staff is working with you to schedule a meeting to discuss USPS's proposal. Thank you again for your letter and I look forward to the discussion.

Sincerely,

León Rodríguez

Director